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February, 1997

1		AFFIDAVIT OF ROBERT C. DAUFFENBACH
2		
3		I. BACKGROUND AND PURPOSE
4		
5	Q.	WHAT IS YOU NAME AND BUSINESS ADDRESS?
6		
7	A.	My name is Robert C. Dauffenbach. My business address is the Center
8		for Economic and Management Research, College of Business
9		Administration, University of Oklahoma, Norman, Oklahoma, 73019.
10		
11	Q.	BY WHOM ARE YOU EMPLOYED AND WHAT IS YOUR POSITION
12		WITH YOUR EMPLOYER?
13		
14	A.	I am employed by the University of Oklahoma as Director of the Center for
15		Economic and Management Research and as Professor of Management.
16		I also hold the title of Professor of Economics.
17		
18	Q.	WHAT IS YOUR EDUCATIONAL AND PROFESSIONAL
19		BACKGROUND?
20		
21	A.	I received my B.A. and M.A. degrees in economics from Wichita State
22		University and my Ph.D. in economics from the University of Illinois at
23		Urbana-Champaign in 1973. I have served on the faculties of Wayne
24		State University and the University of Illinois prior to coming to Oklahoma.
25		I joined the faculty at Oklahoma State University in 1977 and served as
26		Director, Office of Business and Economic Research, 1985-1990. In the

ı		iall of 1990 Lassumed duties as Director, Center for Economic and
2		Management Research, University of Oklahoma.
3		
4	Q.	WHAT IS THE CENTER FOR ECONOMIC AND MANAGEMENT
5		RESEARCH AT THE UNIVERSITY OF OKLAHOMA?
6		
7	A.	The Center for Economic and Management Research (CEMR) has almost
8		a 70 year history of serving the people of the State of Oklahoma by
9		engaging in economic analysis, policy review, and primary and secondary
10		data collection activities related to the state's economy. It publishes the
11		monthly Oklahoma Business Bulletin and annually the Statistical Abstract
12		of Oklahoma. We compute leading indicators of the state's economy, a
13		General Business Index for the state and the major metro areas, and
14		forecasts. CEMR is a storehouse of information on the Oklahoma
15		economy. Staff of CEMR have made numerous and significant
16		contributions to public policy research in Oklahoma. The ORIGINS on-line
17		economic development data base system is operated through CEMR.
18		
19	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
20		
21	A.	I have been asked to review the economic impact study prepared by
22		WEFA that estimates the economic benefits to Oklahoma from
23		Southwestern Bell's immediate entry into the long distance market in this
24		state. I am prepared to provide the Commission with my views on the
25		conclusions reached by this study and the procedures by which the
26		conclusions were drawn.

1		II. ASSESSMENT OF WEFA'S CONCLUSIONS
2		
3	Q.	WHAT ARE THE CONCLUSIONS OF THE WEFA REPORT?
4		
5	A.	WEFA evaluates the impacts of open competition in long-distance service
6		on the Oklahoma economy by comparing a baseline forecast with a
7		simulation that processes reduced long-distance service costs. The
8		differentials in the two forecasts then represent the impacts of
9		Southwestern Bell's entry and resulting increase in long-distance service
10		competition. The WEFA results indicate that by the year 2006
11		employment will rise by an additional 10,252 jobs above the baseline
12		forecast. Gross State Product, adjusted for inflation, expands by an
13		additional \$712 million above the baseline forecast.
14		
15	Q.	IS THE METHODOLOGY SOUND AND DOES THE STUDY
16		ADEQUATELY ADDRESS SPECIAL OKLAHOMA CONDITIONS?
17		
18	A.	I find the system whereby WEFA provides estimates of the economic
19		impacts of freeing competition in the long distance market to be quite
20		elaborate, complete, and impressive. Their system begins with an input-
21		output framework that takes into account relative prices and is capable of
22		factoring in alternative pricing regimes and working out the resulting
23		pricing structures among product groups. Productivity growth and quality
24		are also components of the Industry Analysis segment of the model. The
25		input-output results are then aligned with the US Macroeconomic Analysis
26		model and forecasts are generated and compared with baseline

assumptions.

It is especially impressive that their regional economic modeling system is able to provide estimated impacts for regions of a specified state. WEFA makes a point of saying that their regional economic system is designed to pick up the nuances of differential reactions to business cycles among the several states and why states grow or decline relative to each other over the longer run. Each state is modeled individually, as they note, and different modeling structures are specified since the underlying characteristics of the various states differ. Comparative advantages of one state over the other are also modeled.

Q. HOW DOES THE STUDY REACH ITS CONCLUSIONS OF BENEFITS
TO THE STATE OF OKLAHOMA?

A.

The WEFA report does a good job in its report of laying out the base of assumptions that are needed to analyze the impacts of greater competition and lower costs of long-distance services. I believe that they identify many of the important factors that should be considered in an analysis such as this. I especially enjoyed reading the sections of the report on the importance of information and the communications industry, which explains the important trends in usage of telecommunications services by industry, and why the rates of growth are so high.

Assumptions regarding long distance prices, telework and labor force participation are carefully spelled out. In the modeling, WEFA then analyzes the impacts on productivity in the use of information services. They also factor in a growth curve for the Internet.

I am impressed, indeed, with the extent and robustness of the modeling frameworks that are utilized in simulating the impacts of a change in telecommunications prices, or, for that matter, the myriad of simulation activities that could be undertaken with this system. I have no difficulty at all in saying so publicly. This is a very complete and competent structure for analyzing the question at hand by a firm with an international reputation.

Q. ARE THERE ANY ASPECTS OF THE ASSUMPTIONS OR FINDINGS
OF THE WEFA STUDY THAT APPEAR UNDERSTATED?

A.

To some extent, yes. For whatever reason, WEFA seems to be assuming that the problems that plagued the Oklahoma economy in the 1980s remain with us today and will forever hold the economy down. I suggest that quite the opposite is true. The Oklahoma economy has recovered fully from the energy-bust that hit the economy in 1982 and again in 1986. I include a graphic reporting year-over-year employment gains in the state and contrasting these with gains in the US. The energy crisis is clearly shown on this graphic as a period in which the state did less well than the nation in employment growth, even slipping deeply into negative territory at times. It is also apparent that there are other times, including most recently, when the Oklahoma economy has done much better than the nation in employment growth. This period extended roughly from 1970 through mid-1982. In additional, the 1990-91 recession had little impact on the state.

A second figure shows national and Oklahoma employment graphed as levels. Here the axes are controlled to pictorially display a least-squares fit of Oklahoma as a function of national employment. This simple regression yields a slope coefficient of 0.0113, indicating that an additional one million jobs nationally implies a growth in Oklahoma jobs of 11,300. The double-log regression yields an elasticity of 1.043, showing that Oklahoma jobs rise about in proportion with that national economy over the long-run. But, in recent times, say 1987 to present, the elasticity has been even higher, at 1.28. Some might argue that that period is too associated with the recovery of the Oklahoma economy. But even the 1989 to present regression yields a high elasticity of 1.23. Thus, for every ten percent gain in jobs nationally, Oklahoma has recently gained 12.3 percent. Over the long pull, if one takes the entire 1967 to present growth in nonagricultural employment into account, the US had grown by 82 percent while Oklahoma has expanded by 93 percent. Over the long run we are doing quite well, and expect to do so in the future, at least in the employment category.

Indeed, if there is one area that has been an obvious growth vehicle for the Oklahoma economy, it is the telecommunications area. The state benefits from Hertz and Avis reservations centers, from a recently installed and expanding Southwest Airlines reservation center, and from America On-Line, a new arrival in town utilizing telecommunications. ITI, Inc., a telemarketing concern, also has a strong foothold in the state. The mere presence of such large scale entities in the state signifies a comparative advantage for Oklahoma in this activity, from which we might even reap a higher benefit with falling prices.

1 If anything, I think that WEFA has underestimated the impact of 2 Southwestern Bell's entry and free competition, and falling 3 telecommunications prices on a state such as Oklahoma. 4 WILL THE PUBLIC BENEFIT FROM IMMEDIATE COMPETITION IN 5 Q. 6 LONG DISTANCE SERVICES? 7 The public as a whole always benefits from increased competition, 8 A. 9 although specific groups may at times be harmed. Generally, longdistance tariffs have been held somewhat high by regulatory bodies in 10 11 order to generate funds to subsidize basic service to some households 12 who could, otherwise, not afford the service. This is an issue that will 13 have to be dealt with, but there is tremendous underlying potential for the Oklahoma economy in inducing competition in this arena. By being early 14 15 out of the gate, Oklahoma has a tremendous opportunity to capture more 16 telecommunications business and to reap productivity advantages. We 17 can have a more domestically and internationally competitive economy by 18 allowing unrestricted competition in our long distance markets, and 19 specifically, by allowing Southwestern Bell to enter this market. With a 20 more competitive state economy, it is hard to imagine any group or area of 21 the state that will not benefit. 22 23 III. SUMMARY 24 CAN YOU SUMMARIZE YOUR CONCLUSIONS ABOUT THE WEFA 25 Q.

26

27

STUDY?

The WEFA study uses a consistent and robust set of models to examine the impacts on the Oklahoma economy of adopting immediate competition in long distance services. The modeling framework builds from the top-down of the US economy to state-level impacts. Thorough knowledge of the telecommunications industry is exhibited in their study and the base of assumptions and mechanisms for increased growth are examined carefully.

The estimated impacts for the Oklahoma economy are, I believe, conservative, possibly quite conservative. Simply put, I disagree with WEFA about the long-term growth potential of the Oklahoma economy. Recent growth trends and long-term evidence, I would argue, supports my

differences also comes about because I am not sure that WEFA has

adequately accounted for the telecommunications intensity of the

Oklahoma economy. We have comparative advantages, it would appear,

view. This gives rise to some differences. But, the potential for additional

in this arena. Lower costs could further extend these advantages.

WEFA provides us with an internally consistent set of impact estimates.

That is the advantage of use of their system. To that system, it would

seem possible to attach some special features of the regional area that

are difficult to impose in a national modeling system. The special features

of Oklahoma would, in my view, positively add to the impacts that the

WEFA models have generated.

A.

Rhot & Partarback

Robert C. Dauffenbach

Subscribed and sworn to before me this $\underline{\mathscr{C}}$ day of April 1997.

Notary Public

My commission expires: May 24, 1997.

1		
2		AFFIDAVIT OF EDWARD O. PRICE, III
3		
4	<u>I.</u>	BACKGROUND AND PURPOSE
5		
6	Q.	WHAT IS YOUR NAME AND BUSINESS ADDRESS?
7		
8	A.	My name is Edward O. Price, III. My business address is the Department of Economics
9		and Legal Studies in Business, Oklahoma State University, Stillwater, Oklahoma, 74078-
10		0555.
11		
12	Q.	BY WHOM ARE YOU EMPLOYED AND WHAT IS YOUR POSITION WITH YOUR
13		EMPLOYER?
14		
15	A.	I am employed at Oklahoma State University as an Associate Professor of Economics.
16		
17	Q.	WHAT IS YOUR EDUCATIONAL AND PROFESSIONAL BACKGROUND?
18		
19	A.	I have two degrees in economics from Texas A&M University. I completed my Bachelor
20		of Arts degree, with a business minor, in 1974. I completed my Ph.D. in 1980 with areas
21		of specialization in economic theory, the history of economic thought, industrial
22		organization, public economics, and finance. I joined the economics faculty at Oklahoma
23		State University in the fall of 1979 as an Assistant Professor of Economics. I have been
24		employed at OSU for 17 years, having been promoted to the rank of Associate Professor
25		in 1984.
26		

Q.	WHAT IS THE PURPOSE OF THIS TESTIMONY?
A.	I have been asked to review the report prepared by the WEFA group which summarizes
	their analysis of the economic impact of Southwestern Bell's entry into the market for
	long distance telephone services in Oklahoma. I have also been asked to evaluate the
	conclusions reached in this study and to be prepared to present my opinions to regulatory
	commissions.
II.	ASSESSMENT OF WEFA'S CONCLUSIONS
Q.	WHAT ARE THE CONCLUSIONS OF THE WEFA STUDY?
A.	The WEFA Group concludes that the economic impact of Southwestern Bell's entry into
	long distance telephone markets in Oklahoma will include 10,250 new jobs and an
	additional \$712 million in real Gross State Product (the inflation-adjusted, dollar-value of
	production in the state economy) by the year 2006. The study finds that the policy
	change increases the ten-year rate of growth in employment from 13.5 percent to 14.2
	percent and increases the ten-year rate of growth in real Gross State Product from 18.3
	percent to 19.4 percent.
	The WEFA study also estimates the economic impact of the policy change by industry
	and by geographic area. Since the projected changes are initiated through the
	telecommunications industry, those industries and areas that are disproportionately
	dependent on telecommunications will receive disproportionate shares of the benefits.
	Thus, the manufacturing and service sectors of the Oklahoma economy will account for
	A. <u>II.</u> Q.

1		approximately 66 percent of the new jobs and approximately 63 percent of the increase in
2		real Gross State Product. Currently, these two sectors account for roughly 40 percent of
3		state employment and 33 percent of real Gross State Product.
4		
5		The geographic impact of the policy changes is similarly disproportionate. While the
6		Oklahoma City and Tulsa Metropolitan Statistical Areas represent 63 percent of state
7		employment, these two areas are forecast to gain approximately 93 percent of the new
8		jobs. These two urban areas will also account for 87 percent of the growth in real Gross
9		State Product even though their current share of real Gross State Product is 62 percent.
10		
11		While the economic impact of Southwestern Bell's entry into long distance markets in
12		Oklahoma are concentrated in the manufacturing and service sectors and in the Oklahoma
13		City and Tulsa areas, the other sectors of the economy and areas of the state will benefit.
14		The WEFA study projects some employment gain in every sector and every area of the
15		state. Similarly, every sector and area can expect to see some gain in real Gross State
16		Product.
17		
18	Q.	HOW DID THE WEFA GROUP ANALYZE THE ECONOMIC IMPACT OF
19		SOUTHWESTERN BELL'S ENTRY INTO LONG DISTANCE MARKETS IN
20		OKLAHOMA?
21		
22	A.	The WEFA Group estimates the economic impact of Southwestern Bell's entry into long
23		distance markets in Oklahoma by comparing two forecasts of the Oklahoma economy.
24		The "baseline" projection estimates economic conditions in Oklahoma for the year 2006
25		based on current economic circumstances. The "long distance simulation" projection

estimates the state of the Oklahoma economy in 2006 based on the expected economic effects of the requested change in the telecommunications market. The differences between these two projections are the economic impact of Southwestern Bell's entry into the market for long distance telephone services in Oklahoma.

The baseline and simulation forecasts are derived from a statistical model of the Oklahoma economy. This statistical model attempts to capture those characteristics that are unique to the Oklahoma economy. This is accomplished by incorporating the fundamental structure of Oklahoma industry, including the mix of industries that are specific to Oklahoma. The statistical model also incorporates the impact of changes in the national economy on the Oklahoma economy.

13 Q. IS THE METHOD USED BY THE WEFA GROUP APPROPRIATE?

A.

The WEFA Group's study is consistent with standard economic practice and methods with respect to macroeconomic forecasting. The method is similar to that employed in the Oklahoma State Econometric Model which is used in the preparation of the annual *Oklahoma Economic Outlook* published by the College of Business Administration at Oklahoma State University. From the description of their statistical methods, the methodology employed by WEFA is as sophisticated as I have encountered.

My only concern with the model is that it probably does not capture all of the economic consequences of recent changes in the Oklahoma economy. Oklahoma has experienced some important changes in its telecommunications industry and industries that are strongly tied to telecommunications. Examples include the acquisition of WilTel by

WorldCom/LDDS and the announcement by Southwest Airlines of plans to locate a reservations center in Oklahoma. These are but the latest developments in Oklahoma's efforts to diversify its economy. While many of these developments have not had time to impact the statistical record, it is my opinion that the Oklahoma economy will be even more responsive to the economic effects of Southwestern Bell's participation in the long distance telephone services market than predicted by the WEFA Group's study.

Q.

A.

WHAT ARE THESE ECONOMIC EFFECTS OF INCREASED COMPETITION USED IN THE WEFA STUDY?

The economic gain to Oklahoma predicted by the WEFA Group's study are generated by three economic effects of increased long distance competition. The first consequence of competition is a decrease in prices in the long distance services market and in the telecommunications industry as a whole. These lower prices will stimulate economic activity in the telecommunications industry and in industries that depend heavily on telecommunications services. The increased economic activity in these sectors will stimulate business in the other sectors of the Oklahoma economy.

The second economic effect of allowing Southwestern Bell to compete for long distance services will be enhancements in the quality of telecommunications services. These quality enhancements will increase productivity in the telecommunications industry and telecommunications-dependent industries, which, in turn, stimulates economic activity in these two sectors of the Oklahoma economy. This increased activity will spillover into the rest of the state economy and stimulate additional economic activity.

The third economic effect of Southwestern Bell's entry is an indirect effect of the other two effects. Lower telecommunications prices and new and higher quality telecommunications services will have the side-effect of increasing the labor-force participation rate. Lower prices and improved telecommunications services will make telework and telecommuting a more viable alternative to the traditional workplace environment. These new employment opportunities will induce entry into the workforce by some who otherwise would not have participated in the labor force. This increased utilization of the population of Oklahoma will have yet another stimulative effect on the Oklahoma economy.

While each of these effects will have a positive impact on the Oklahoma economy, the magnitude of this impact depends on the magnitudes of the aforementioned economic effects of Southwestern Bell's entry into long distance services in Oklahoma. The simulation forecast from which the WEFA Group estimates the economic impact of the requested policy change assumes that (1) the average price of long distance services will fall by twenty-five percent over five years, (2) productivity increases will increase by two percent per year over five years, and (3) the labor-force participation rate will increase by one-half of one percent over the next ten years.

Q. ARE THESE ASSUMPTIONS ABOUT THE MAGNITUDES OF THE ECONOMIC
 EFFECTS APPROPRIATE?

A. In my opinion, the assumptions used in WEFA's simulation forecast to quantify the magnitude of the economic effects of the requested policy change are reasonably conservative. When one considers the impact that technological change has had on prices

of other goods and services and the results of introducing competition into other regulated markets, the WEFA Group's use of a 25 percent decrease in average long distance services prices over 5 years would seem to be the minimum change that we can expect. Similarly, the assumption regarding productivity gains would appear to understate what we can expect. New and higher quality telecommunications products will create new business opportunities and new ways of doing business in industries in which Oklahoma has had some recent and significant economic development successes. The study's assumed one-half of one percent increase in the labor-force participation rate over the next ten years may well be the estimate that is understated to the greatest extent in the WEFA study. This is due to factors that are unique to Oklahoma and to the recent passage of welfare reform legislation.

Oklahoma state government has a significant investment in its own telecommunications infrastructure called OneNet — the Oklahoma Network for Educational Enrichment. This network was built to provide the latest telecommunications technology to approximately two-thirds of the state's residents with plans to provide a wide range of services, the most important of which was enhanced distance education. Various state agencies, including the Oklahoma Regents for Higher Education, are exploring ways to exploit this technology. One, yet unexplored opportunity, is in the ongoing efforts to reform the welfare system.

The Welfare Reform Act of 1996 transfers the funding and responsibility for operating the welfare system to the states and sets time limits on an individual's welfare benefits.

One of the economic rationales behind this policy change is to provide welfare recipients with greater incentives to enter the labor force. One often expressed concern with welfare